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300 W. Adams Street • Suite 700 • Chicago, Illinois 60606 • (312) 793-8550

**Juvenile Crime Enforcement Coalition**

August 19, 2008  
300 West Adams Street  
Suite 700 / Teleconference  
Chicago, Illinois  
2:30 p.m.

**AGENDA**

- ▶ Call to Order
  - ▶ Chair's Remarks
  - ▶ Executive Director's Welcome
1. Minutes of the April 28, 2008 Juvenile Crime Enforcement Coalition (JCEC) Meeting
  2. FFY04 Juvenile Accountability Block Grants Plan Adjustment
- 
- ▶ New Business
  - ▶ Old Business
  - ▶ Adjourn

This meeting will be accessible to persons with disabilities in compliance with Executive Order #5 and pertinent State and Federal Laws upon anticipated attendance. Persons with disabilities planning to attend and needing special accommodations should contact by telephone or letter Mr. Hank Anthony, Associate Director, Office of Administrative Services, Illinois Criminal Justice Information Authority, 300 West Adams Street, Suite 700, Chicago, Illinois 60606 (telephone 312-793-8550). TDD services are available at 312-793-4170.



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**MINUTES**

**JUVENILE CRIME ENFORCEMENT COALITION**

April 28, 2008

300 West Adams Street  
8<sup>th</sup> Floor Conference Room  
Chicago, Illinois

**Call to Order and Roll Call**

The Juvenile Crime Enforcement Coalition (JCEC) met on April 28, 2008, at the Authority's offices located at 300 West Adams Street, Chicago, Illinois. Chairman Sorosky called the meeting to order at 2:20 p.m. Associate Director John Chojnacki, of the Authority's Federal and State Grants Unit (FSGU), called the roll. Other JCEC members and designees present were: Rodney Ahitow, Cheryl Barrett for Cynthia Cobbs, Patricia Connell, Detective William Russell for Sheriff Mark Curran, Bridget Healy Ryan for State's Attorney Devine, Steven Kossman (via teleconference), Co-Chairman Gary Leofanti (via teleconference), Kirk Lonbom (for Director Trent, via teleconference), Wayne Straza (via teleconference), and Sylester Williams (via teleconference). Also in attendance were Authority Executive Director Lori Levin, Juvenile Accountability Block Grants (JABG) Program Supervisor Mike Carter, Authority Research and Analysis Unit Director Mark Myrent, and other Authority staff members.

**Minutes of the June 5, 2007 JCEC Meeting**

In response to a question by Mr. Ahitow, Authority Associate Director of Research and Analysis Mark Myrent said that he had not discussed data integration issues with Director Friedenauer pursuant to dialogue described in the meeting minutes. Director Levin said that she had spoken with Director Friedenauer about the need for a meeting to discuss future Juvenile Accountability Block Grants (JABG) funding recommendations for the Illinois Department of Juvenile Justice (IDJJ).

Mr. Ahitow moved to approve the minutes of the June 5, 2007 JCEC Meeting. Ms. Healy Ryan seconded the motion and it passed by unanimous voice vote.

### **Minutes of the December 17, 2007 JCEC Meeting**

Ms. Connell moved to approve the minutes of the December 17, 2007 JCEC Meeting. Mr. Ahitow seconded the motion and it passed by unanimous voice vote.

### **Executive Director's Comments**

Director Levin introduced Cynthia Barrett to the JCEC board. Ms. Barrett had been appointed to represent Cynthia Cobbs, Director of the Administrative Office of the Illinois Courts. Director Cobbs had recently been appointed to the JCEC board.

### **FFY04, FFY05, and FFY06 Juvenile Accountability Block Grant Plan Adjustments**

Associate Director Chojnacki introduced Mike Carter as the new supervisor of the JABG program. He also introduced the Authority's JABG program monitor, Lajuana Murphy.

Mr. Carter, referring to the memo in the meeting materials, said that:

1. Staff recommends designating \$42,000 in FFY05 funds to the East St. Louis Police Department's Juvenile Crime Reduction Program. The program attempts to identify and investigate the offenses committed by juveniles; sanction the offenders into appropriate rehabilitative services; and decrease juvenile delinquent behavior. To achieve this objective, the program employs a juvenile analyst and school resource officers.
2. Staff recommends designating \$27,000 in FFY05 funds to Oak Park for its Efforts to Nullify Usage by First-Timers (ENUF) Program. The program diverts first-time offenders from the court system by offering them an opportunity to attend Alcohol and Drug Education (AOD) classes.
3. Staff recommends designating \$28,000 in FFY06 funds to the City of Evanston's Police Department for its Community Service Program. This program will aid in providing accountability-based sanctions for juvenile offenders. The primary program objective will be to deter young offenders from engaging in future criminal activity.
4. Staff recommends designating \$29,700 in FFY06 funds to the Thirteenth Judicial Circuit's (LaSalle, Bureau, and Grundy Counties) Probation Department for its Youth Giving Back Program. This program attempts to hold offenders accountable, prevent further infractions of the law, and assist in making offenders productive citizens. In addition, the program attempts to assist the juvenile

- Detention Alternatives Initiative in preventing unnecessary detention. The program is overseen by LaSalle County's Juvenile Justice Council.
5. Staff recommends designating \$11,874 in FFY06 funds to the Madison County State's Attorney's Office for its Juvenile Prosecution Program. This program attempts to reduce the backlog of cases within Madison County while improving the efficiency of cases that go through the court system. To help achieve this objective, one specific prosecutor is assigned to each specific case.
  6. Staff recommends designating \$44,500 in FFY06 funds to the Tazewell County Juvenile Reporting Center. The program works to provide an established system of supervision and programming within the juvenile criminal justice system. The program seeks to achieve a collaborative initiative with Pekin's school system that seeks to address truancy and other at-risk behaviors.
  7. Staff recommends designating \$81,000 in FFY06 funds to the First Judicial Circuit Reporting Center Program. The program accepts referrals from the courts or probation departments that identify juveniles in need of intensive supervision. This designation would provide the second year of a promised four years of JABG funding by the Authority.

Mr. Carter, referring to the table at the beginning of the memo, said that a total of \$99,996 in FFY04 had recently been returned to the Authority. He said that those funds were available for use until November 26, 2008.

Mr. Carter called attention to the addendum memo presented at the JCEC members' places. (Due to time constraints, this addendum was only distributed in hard-copy form at the meeting.) Mr. Carter said that the memo served as an addendum to JCEC meeting memo, dated April 21, 2008, that was previously sent to the JCEC members in preparation for the April 28, 2008 JCEC meeting. This memo describes additional proposed adjustments to the FFY04, FFY05, and FFY06 JABG plans.

Mr. Carter said that the Parole Re-Adjustment Program is based at the Illinois Youth Center in Joliet, Illinois. It is a 90 day Parole Readjustment Program (PRP) designed to provide enhanced reentry services to 100 medium security technical violators through a variety of programs including education, individual and group counseling, intensive case management, and a continuum of wrap-around services directed for reentry. Ninety-day program modules will be coupled with intensive and clinical case management professionals working closely with juvenile parole staff to ensure successful program completion and community reentry.

Mr. Carter said that staff recommends designating a total of \$220,000 in available state/discretionary funds, including interest earned, from the FFY04, FFY05, and FFY06 federal awards to continue the Parole Re-Adjustment Program for an additional 12

months; from June 1, 2008 to May 31, 2009. The current grant agreement expires on May 31, 2008.

Mr. Carter said that staff recommends that funds from three separate federal fiscal years be used in an effort to expend older funds and to reduce potential lapses of funds back to the federal government. FFY04 funds expire on November 26, 2008. FFY05 funds are currently set to expire on November 26, 2008 as well, but staff expects to apply for and receive a one-year federal fiscal year expiration date extension. FFY06 funds are currently set to expire on May 31, 2009, the last day of the proposed continuation grant. Since the funds would come from three separate federal fiscal years, three separate grants would be generated. The table below describes the funding that would support this program:

<b>FFY</b>	<b>FFY04</b>	<b>FFY05</b>	<b>FFY06</b>	<b>Total</b>
Amount	\$60,688	\$85,997	\$73,315	\$220,000
Percentage	27.59 %	39.08 %	33.33 %	100 %
Days	100	143	122	365
Dates	6/1/08 – 9/8/08	9/9/08 – 1/29/09	1/30/09 – 5/31/09	6/1/08 – 5/31/09

Mr. Carter called attention to the table at the end of the addendum describing currently available funds, assuming the adoption of the recommendations described in the memo above by the JCEC and by the Budget Committee at its April 29, 2008 meeting:

<b>Available Funds</b>	<b>FFY04</b>	<b>FFY05</b>	<b>FFY06</b>	<b>FFY07</b>	<b>Total</b>
<b>Local</b>	<b>\$91,164</b>	<b>\$0</b>	<b>\$8,573</b>	<b>\$274,621</b>	<b>\$374,358</b>
<b>State / Discretionary*</b>	<b>\$0</b>	<b>\$0</b>	<b>\$49,798</b>	<b>\$295,420</b>	<b>\$345,218</b>
<b>Total</b>	<b>\$91,164</b>	<b>\$0</b>	<b>\$58,371</b>	<b>\$570,041</b>	<b>\$719,576</b>

Director Levin said that possible uses for the state / discretionary funds would be discussed in future meetings with IDJJ executive staff. Discussion would center primarily on the FFY07 funds.

In response to a question by Mr. Leofanti, Mr. Carter said that the continuation funds proposed for Tazewell County and for the First Judicial Circuit had no bearing on FFY07 funds. Director Levin added that by some indications she saw a possibility that the Authority's FFY08 JABG award might include a small increase over the FFY07 award.

Ms. Connell said that staff had very cleverly used funds from FFY04, FFY05, and FFY06 to fund the IDJJ's program for one year and in the process all remaining state / discretionary funds in FFY04 and FFY05 ended up being designated. She suggested that staff adopt a similar approach with regard to funding the designations to the seven local programs that were introduced in the original memo. She suggested funding roughly the

first quarters of the proposed local designation using FFY04 funds and then funding the balances of the programs (on a one-year basis) using funds from later federal fiscal years.

Mr. Leofanti added that as federal funds have dwindled, more critical attention must be paid to the allocation of the funds that the Authority does have. He said that Ms. Connell's idea was a good one and he suggested that it would be beneficial to conduct joint-planning between members of the JCEC and Authority staff in an effort to maximize the impact of the available funds.

Director Levin said that staff had indicated that they can adopt Ms. Connell's plan for expending the FFY04 local-use funds without difficulty.

Ms. Connell moved to accept staff's designation recommendations as described in the memoranda, with the understanding that staff would attempt to expend the oldest (FFY04) funds first with respect to each proposed designation, whether the recipient is the IDJJ or a local entity. Ms. Connell also disclosed that she resided in Evanston, Illinois. The motion was seconded by Mr. Ahitow and it passed by unanimous voice vote.

### **Further Comments**

Ms. Connell, addressing the new program staff members, said that the Juvenile Justice Commission (JJC) has a preference for evidence-based programming. She said that this is why some JCEC members approach new program proposals with trepidation; while staff might make it clear that certain programs are worthwhile and effective, that doesn't necessarily mean that the programs are evidence-based. She said that not every program needs to be evidence-based, but future designation recommendations should include more information in support of statements from staff that certain programs are effective.

### **Chicago Police Department (CPD) / Juvenile Intervention Support Center (JISC)**

Director Levin said that staff originally sent the CPD continuation materials for its JISC grant in April of 2007. Staff has not received the approved materials in return from CPD and staff does not know when to expect to see them.

Chairman Sorosky suggested rescinding the \$200,414 in FFY05 funds currently designated to CPD for JISC and reprogramming those funds in a manner consistent with Ms. Connell's earlier suggestion in an attempt to expedite fund expenditure.

Director Levin said that approximately two years ago staff had encountered a very similar situation regarding a CPD grant. At that time, staff sent numerous letters to CPD declaring that if certain paperwork had not been received by Authority staff by certain dates, staff would consider the funds forfeited and available for reprogramming. She said that since then there have been many personnel changes at the CPD, including a new superintendent and other executive staff. She said that Chicago Youth Services (CYS)

played an important role in facilitating the expenditure of the CPD's funds when staff encountered this problem two years ago.

Director Levin said that she had contacted CPD executive staff approximately two months ago regarding the potential lapse of the \$200,414 for the JISC program. CPD executive staff said that they would handle the problem. This issue is exacerbated by the fact that the \$200,414 was designated to the City of Chicago by formula, and the funds could only be recovered if the city were to waive its designation. In a worst-case scenario where the CPD simply does not act on the JISC grant, those funds would ultimately lapse back to the federal government.

Director Levin said that recent communications with the CPD indicated that perhaps the CPD did not plan to use the \$200,414 for the JISC program. An alternative plan would be to fund anti-gun violence measures.

Chairman Sorosky asked if there was any proposal for these funds that staff or the JCEC, in their collective wisdom, might offer to the City of Chicago as an alternative to using these funds for the JISC program. He said that staff, working in conjunction with the JCEC, should bring CPD staff into direct meetings, but staff should have viable alternative spending proposals prepared prior to the meeting.

Director Levin said that the funds could be redesignated to another city agency, such as CYS, but that such a directive would have to come from the mayor's office.

Mr. Straza said that the Authority does not have a positive history with the CPD regarding lapsing funds. He said the CPD has already lapsed over \$1 million. He said that given the gun violence that has plagued the streets of Chicago for the last few weeks, staff should do what it can to strip the CPD of these funds if the CPD cannot make a reasonable amount of progress on this grant in a reasonable amount of time. He said that staff should let the mayor know that the funds will be reallocated. He said that perhaps, with the mayor's intervention, these funds would finally be put to use.

Chairman Sorosky said that he agreed with Mr. Straza's suggestions in principle, but he said that it might be best to resolve the issue with the CPD in a more amiable manner.

Mr. Leofanti said that over the last few years, the CPD has probably lapsed over \$2 million.

Chairman Sorosky reiterated his suggestion that staff consider another destination for these funds and present an alternative spending plan to the city in an effort to prevent the funds from lapsing in November. Director Levin said that the program that the JCEC and the CPD have primarily wanted to support with these funds is the JISC program.

Associate Director Chojnacki said that he expected CPD Deputy Superintendent Ted O'Keefe to attend the Authority's Budget Committee meeting scheduled for the next day

(April 29, 2008). He said that an effort should be made to approach Mr. O'Keefe to either broker an agreement regarding these funds or otherwise develop new plans for the expenditure of the funds. He said that personnel issues at the CPD have left their grant staff virtually decimated and they are trying to catch up, but that only helps to explain the problem, not solve it.

In response to a question by Detective Russell of the Lake County Sheriff's Department, Director Levin said that efforts to contact CPD Superintendent Weis directly have not succeeded, but the Authority is in regular contact with Deputy Superintendent O'Keefe, who serves directly under Weis.

Mr. Leofanti voiced support for Mr. Straza's suggested approach. He suggested sending a letter documenting the instances and the totals of Authority-designated funds that the CPD has allowed to lapse and sending copies to both the CPD executive staff and to the mayor's office.

Chairman Sorosky said that he considered Mr. Leofanti's endorsement of Mr. Straza's suggestion (to send letters to the CPD and the mayor's office) to be a motion put forth. Chairman Sorosky seconded the motion, adding that the letter should state that this issue should be resolved at a certain meeting on a certain date. It passed by unanimous voice vote.

By general consensus, the date of the next JCEC meeting was set: It was agreed that if the City of Chicago did not present a plan to spend the \$200,414 prior to the meeting, the meeting would be held on May 28, 2008 at 2:00 p.m., but if a plan is submitted to the Authority, the meeting would be cancelled.

### **Further Comments**

Director Levin said that in the event that a proposal is received from the CPD prior to the letter being sent, then the letter would not need to be sent. She said that if the funds were to be diverted to CYS, they would almost certainly be spent.

In response to a question by Chairman Sorosky, Director Levin said that the JISC facility had been entirely retrofitted, so these grant funds would probably go toward direct program support and not ancillary items.

Ms. Connell said that the Authority and the JCEC must monitor the JISC program's compliance with the Juvenile Justice and Delinquency Prevention Act. If compliance is not maintained, the federal government can reduce JABG funding by one quarter. The Authority would then be forced to use 50 percent of its remaining JABG funds in an effort to return to compliance. She said that the JISC program is in regular violation of the Act. As the center processes youths whose parents are not able to pick them up promptly, the youths are being locked into rooms for durations in excess of six hours, which is a violation. The JJC has discussed this issue with JISC staff, she said.

Chairman Sorosky suggested addressing the letter to a number of individuals in addition to the mayor so as to avoid the appearance of disrespecting any one individual's position of authority.

Director Levin commended staff on its efforts to keep attention focused on this issue.

**New / Old Business**

None.

**Adjourn**

Ms. Healy Ryan moved to adjourn the meeting. Ms. Connell seconded the motion and it was approved by unanimous voice vote. The meeting was adjourned at 3:08 p.m.



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**MEMORANDUM**

**TO:** Juvenile Crime Enforcement Coalition Members

**FROM:** John Chojnacki, Associate Director, Federal and State Grants Unit

**DATE:** August 19, 2008

**RE:** **FFY04 Juvenile Accountability Incentive Block Grants Program  
Plan Adjustment #4**

This memo describes proposed adjustments to the FFY04 Juvenile Accountability Block Grant (JABG) plans.

**Designation Reductions**

The table below describes the total amounts in FFY04 funds returned to the Authority.

<b>Entity / Program</b>	<b>Reason for Return</b>	<b>FFY04</b>
Cook County State’s Attorney’s Office / Project Reclaim	Funds remained unspent at program period end. (2.78 percent lapse)	\$18,237
Illinois Department of Juvenile Justice / Intake Process Development	Funds remained unspent at program period end.	\$2,469
Illinois Department of Juvenile Justice / Parole Improvement Program	Funds not spent due to vacancies in vendor’s program.	\$37,691
Kane County / Juvenile Accountability Initiative	Funds remained unspent at program period end.	\$2,552
Macon County / Curfew Program	Overestimated police officers work hours.	\$8,897
<b>TOTAL:</b>		<b>\$69,846</b>

**FFY04 Recommended Designation**

*Illinois Violence Prevention Authority - Corazón Community Services Program:*

Staff recommends designating \$107,680 in lapsed FFY04 funds to the Illinois Violence Prevention Authority to support the Corazón Community Services program. Based in

Cicero, Illinois, Corazón offers culturally sensitive holistic social services in an increasingly Latino community. Due to the high incidence of gang activity, drug use and sale, and graffiti, the community's elementary and high schools are expelling students at a combined rate of 15 students per month. These students generally are then referred to the courts for further action. Over half of these students are expelled with no services, meaning they cannot attend school for a predetermined length of time, usually one to two years. This puts youths as young as 12 years old with limited to no supervision at home. These youths are then at even greater risk of committing criminal activity.

The Corazón Community Services program would form a partnership with Unity Jr. High School that will serve the youths who have been expelled from the school and those youths that are slated to return to school after their expulsion. Unity would create two new "alternative" classrooms that will serve students in school but out of the mainstream classrooms and schedule. The goal is to serve 50 youths in the alternative classroom setting. Services would include the following:

- Intake, assessment and treatment planning.
- Weekly contact with each client.
- Enrollment in *Change for the Future* life skills program.
- Biweekly follow-ups with Unity Jr. High staff; teachers, social workers, administration regarding each client.
- Providing additional resources and support as needed to ensure each client graduates from Unity Jr. High School.
- Track each client for the year and into High School.

These funds would be used to purchase computers and related equipment and software for staff and students, agency brochures, office supplies, and vehicles to support the program activities described above. FFY04 funds expire on November 26, 2008.

### **Summary of Available FFY04 - FFY07 Funds**

The table below describes currently available funds, assuming the adoption of the recommendations described in the memo above by the Juvenile Crime Enforcement Coalition and the Budget Committee:

<b>Available Funds</b>	<b>FFY04</b>	<b>FFY05</b>	<b>FFY06</b>	<b>FFY07</b>	<b>Total</b>
<b>Local</b>	<b>\$0</b>	<b>\$16,669</b>	<b>\$92,416</b>	<b>\$274,621</b>	<b>\$383,706</b>
<b>State / Discretionary*</b>	<b>\$0</b>	<b>\$11,254</b>	<b>\$62,799</b>	<b>\$301,072</b>	<b>\$375,125</b>
<b>Total</b>	<b>\$0</b>	<b>\$27,923</b>	<b>\$155,215</b>	<b>\$575,693</b>	<b>\$758,831</b>
<b>Expiration Date</b>	<b>11/26/08</b>	<b>11/26/09</b>	<b>11/26/09</b>	<b>5/31/10</b>	

\* Includes interest earned as of July 21, 2008.

Staff will be available at the meeting to answer any questions.